## Senate



General Assembly

File No. 301

January Session, 2017

Substitute Senate Bill No. 806

Senate, March 29, 2017

The Committee on Public Safety and Security reported through SEN. LARSON of the 3rd Dist. and SEN. GUGLIELMO of the 35th Dist., Chairpersons of the Committee on the part of the Senate, that the substitute bill ought to pass.

## AN ACT ESTABLISHING THE CRUMBLING FOUNDATION ASSISTANCE PROGRAM AND ASSISTING HOMEOWNERS WITH CRUMBLING FOUNDATIONS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. (NEW) (*Effective July 1, 2018*) (a) Each insurance company
- 2 that issues, renews, amends or endorses a homeowners insurance
- policy, a renters insurance policy or a master policy that is required to
- 4 be purchased by a condominium association pursuant to section 47-83
- 5 of the general statutes or by a unit owners' association pursuant to
- 6 section 47-255 of the general statutes on or after July 1, 2018, shall remit
- 7 to the Insurance Commissioner a surcharge, not later than March
- 8 fifteenth annually, of twelve dollars from such policies written on
- 9 property or risks located or resident in this state. Any such remittances
- 10 collected shall be deposited in the Crumbling Foundation Assistance
- 11 Fund established pursuant to section 2 of this act.
- 12 (b) Each such insurance company shall include with such

sSB806 / File No. 301 1

remittance, in a form and manner prescribed by the commissioner, documentation to substantiate the surcharge amount remitted.

- 15 (c) Any insurance company aggrieved because of the surcharge 16 levied under this section may appeal therefrom to the superior court 17 for the judicial district of New Britain.
- 18 (d) The surcharge required under subsection (a) of this section shall 19 terminate on October 1, 2025.
- Sec. 2. (NEW) (*Effective July 1, 2017*) (a) For the purposes of this section, "residential building" means a one-family, two-family, three-family or four-family dwelling or a condominium unit constructed on or after January 1, 1983.
- 24 (b) There is established an account to be known as the "Crumbling 25 Foundation Assistance Fund" which shall be a separate, nonlapsing 26 account within the General Fund. The account shall contain any 27 moneys required by law to be deposited in the account, any moneys as 28 may be available from federal, state or other sources, except any 29 money from the Federal Emergency Management Agency, and any 30 voluntary contributions. Moneys in the account shall be expended by 31 the Capitol Region Council of Governments organized under the 32 provision of sections 4-124i to 4-124p, inclusive, of the general statutes 33 in amounts necessary to fund the program established by subsections 34 (c) and (d) of this section.
- 35 (c) There is established the crumbling foundation assistance 36 program, administered by the Capitol Region Council of Governments, 37 for the purposes of providing grants to eligible owners of residential 38 buildings to repair or replace the concrete foundations of such 39 residential buildings that have deteriorated due to the presence of 40 pyrrhotite. Each grant may be in an amount not exceeding one 41 hundred fifty thousand dollars or seventy five per cent of the total cost 42 to repair the concrete foundation, whichever is less. The Capitol 43 Region Council of Governments shall (1) establish eligibility 44 requirements for such grants, which shall include, but need not be

limited to, (A) a requirement that the owner of the residential building obtain qualified test results indicating that the foundation of such residential building is deteriorating due to the presence of pyrrhotite, (B) a requirement that the owner complete and file a consumer statement regarding the concrete foundation with the Department of Consumer Protection, and (C) a requirement that the owner submit proof of a homeowners insurance policy, a renters insurance policy or a master policy purchased by a condominium association or by a unit owners' association and proof of the denial of liability, in whole or in part, by the insurance company issuing such policy concerning the concrete foundation, and (2) establish grant procedures and processes as the Capitol Region Council of Governments deems appropriate. Any owner who receives financial assistance from the Federal Emergency Management Agency to repair or replace such owner's concrete foundation may be entitled to receive a grant pursuant to such program, provided the amount of the financial assistance received shall be deducted from the amount of the grant.

- (d) The Capitol Region Council of Governments may enter into a contract with the Connecticut Housing Finance Authority created under section 8-244 of the general statutes or any lending institution to develop and implement a long-term low-interest loan program to assist eligible owners obtain financing to repair or replace concrete foundations that have deteriorated due to the presence of pyrrhotite.
- Sec. 3. (NEW) (*Effective July 1, 2017*) (a) There is established a Crumbling Foundation Oversight Committee. The committee shall (1) assess the development and implementation of programs to assist owners of buildings with concrete foundations deteriorating due to the presence of pyrrhotite, (2) review the use of the Crumbling Foundation Assistance Fund and the crumbling foundation assistance program, established under section 2 of this act, and (3) make recommendations for the improvement of programs to assist such owners in an efficient, cost effective and timely manner.
  - (b) The committee shall consist of the following members:

78 (1) One appointed by the speaker of the House of Representatives, 79 who shall be a chief elected official from a municipality impacted by 80 buildings with faulty or failing concrete foundations;

- 81 (2) One appointed by the president pro tempore of the Senate, who 82 shall be a chief elected official from a municipality impacted by 83 buildings with faulty or failing concrete foundations;
- 84 (3) One appointed by the majority leader of the House of 85 Representatives;
- 86 (4) One appointed by the majority leader of the Senate;
- 87 (5) One appointed by the minority leader of the House of 88 Representatives;
- 89 (6) One appointed by the minority leader of the Senate;
- 90 (7) The Commissioner of Administrative Service, or the 91 commissioner's designee;
- 92 (8) The Commissioner of Consumer Protection, or the 93 commissioner's designee;
- 94 (9) The Banking Commissioner, or the commissioner's designee;
- 95 (10) The Insurance Commissioner, or the commissioner's designee;
- 96 (11) The Secretary of the Office of Policy and Management, or the 97 secretary's designee;
- 98 (12) The executive director of the Capitol Region Council of 99 Governments, or the executive director's designee;
- (13) The executive director of the Northeastern Connecticut Council
   of Governments, or the executive director's designee; and
- 102 (14) Such other members as the committee may prescribe.
- 103 (c) Any member of the committee appointed under subdivision (1),

104 (2), (3), (4), (5) or (6) of subsection (b) of this section may be a member 105 of the General Assembly.

- (d) All appointments to the committee shall be made not later than
   thirty days after the effective date of this section. Any vacancy shall be
   filled by the appointing authority.
- (e) The speaker of the House of Representatives and the president pro tempore of the Senate shall select the chairpersons of the committee from among the members of the committee. Such chairpersons shall schedule the first meeting of the committee, which shall be held not later than sixty days after the effective date of this section.
  - (f) Members of the committee shall serve without compensation.
- 116 (g) Not later than January 1, 2018, and annually thereafter, the 117 committee shall submit a report on its findings and recommendations 118 to the joint standing committees of the General Assembly having 119 cognizance of matters relating to banks, insurance, public safety and 120 security and planning and development, in accordance with the 121 provisions of section 11-4a of the general statutes, recommending 122 measures to assist owners of buildings with concrete foundations 123 deteriorating due to the presence of pyrrhotite.
- Sec. 4. Section 10a-178 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2017*):
- 126 As used in this chapter, the following words and terms shall have 127 the following meanings unless the context indicates another or 128 different meaning or intent:
- (a) "Authority" means the State of Connecticut Health and Educational Facilities Authority created by section 10a-179 or any board, body, commission, department or officer succeeding to the principal functions thereof or to whom the powers conferred upon the authority by this chapter shall be given by law;

sSB806 / File No. 301

(b) "Project", in the case of a participating institution for higher education, means a structure suitable for use as a dormitory or other housing facility, including housing for staff members, employees or students at such institution of higher education, dining hall, student union, administration building, academic building, library, laboratory, research facility, classroom, athletic facility, health care facility, and maintenance, storage or utility facility and other structures or facilities related thereto or required or useful for the instruction of students or the conducting of research or the operation of an institution for higher education, including parking and other facilities or structures essential or convenient for the orderly conduct of such institution for higher education, also including equipment and machinery and other similar items necessary or convenient for the operation of a particular facility or structure in the manner for which its use is intended or for the operation of a participating institution for higher education, or any combination thereof, but shall not include such items as books, fuel, supplies or other items the purchase of which is customarily deemed to result in a current operating charge; in the case of a participating health care institution, means a structure suitable for use as a hospital, clinic, or other health care facility, laboratory, laundry, residence facility, including housing for nurses, interns, staff members, employees or students at such health care institution and their immediate families and for physically or mentally handicapped persons, administration building, research facility, and maintenance, storage or utility facility and other structures or facilities related thereto or required or useful for the operation of the project, including parking and other facilities or structures essential or convenient for the orderly operation of such project, also including equipment and machinery and other similar items necessary or convenient for the operation of the project in the manner for which its use is intended or for the operation of a participating health care institution, or any combination thereof, but shall not include such items as fuel, supplies or other items the purchase of which is customarily deemed to result in a current operating charge; in the case of a participating qualified nonprofit organization, means a structure or facility owned in its

134

135

136

137

138

139

140

141

142

143

144

145

146

147

148

149

150

151

152

153

154

155

156

157

158

159

160

161

162

163

164

165

166

167

entirety by, or suitable for use in accordance with the charitable or nonprofit status of the qualified nonprofit organization, also including equipment and machinery and other similar items necessary or convenient for the operation of the project in the manner for which its use is intended or for the operation of a participating qualified nonprofit corporation; [and,] in the case of a participating nursing home, means a structure or facility suitable for use as a nursing home, residential care home, rest home, health care facility for the handicapped, mental health facility or independent living facility subject to the licensing requirements of chapter 368v and appurtenant facilities, equipment and machinery and other similar items necessary or convenient for the operation of a particular facility or structure in the manner for which its use is intended or for the operation of a participating nursing home; and, in the case of participating municipalities engaged in the abatement of an actual or potential nuisance, means the development and deployment of financial assistance, including, but not limited to, credit enhancements, loan guarantees or procurement of construction equipment or materials to aid in the abatement of such nuisances;

(c) "Cost" as applied to a project or any portion thereof financed under the provisions of this chapter embraces all or any part of the cost of construction and acquisition of all lands, structures, real or personal property, rights, rights-of-way, franchises, easements and interests acquired or used for a project, the cost of demolishing or removing any buildings or structures on land so acquired, including the cost of acquiring any lands to which such buildings or structures may be moved, the cost of all machinery and equipment, financing charges, interest prior to, during and for a period after completion of such construction, provisions for working capital, reserves for principal and interest and for extensions, enlargements, additions, replacements, renovations and improvements, cost of engineering, financial and legal services, plans, specifications, studies, surveys, estimates of cost and of revenues, administrative expenses, expenses necessary or incident to determining the feasibility or practicability of constructing the project and such other expenses as may be necessary or incident to the

169

170

171

172

173

174

175176

177

178

179

180

181

182183

184

185

186 187

188

189

190

191

192

193

194

195

196

197

198

199

200

201

202

construction and acquisition of the project, the financing of such construction and acquisition and the placing of the project in operation;

- 207 (d) "Bonds" means bonds of the authority issued under the 208 provisions of this chapter, including refunding bonds, 209 notwithstanding that the same may be secured by mortgage or the full 210 faith and credit of the authority or the full faith and credit of a 211 participating institution for higher education, a participating health 212 care institution, a participating corporation, a participating nursing 213 home, [or] a participating qualified nonprofit organization, 214 participating municipalities or any other lawfully pledged security of a 215 participating institution for higher education, a participating health 216 care institution, a participating corporation, a participating nursing 217 home, [or] a participating qualified nonprofit organization or 218 participating municipalities;
  - (e) "Institution for higher education" means (1) an educational institution situated within this state which by virtue of law or charter is a nonprofit educational institution empowered to provide a program of education beyond the high school level; or (2) a public educational institution, which, shall be any constituent unit, as defined in section 10a-1;
  - (f) "Participating institution for higher education" means an institution for higher education which, pursuant to the provisions of this chapter, shall undertake the financing and construction or acquisition of a project or shall undertake the refunding or refinancing of obligations or of a mortgage, or advances made or given for the costs of a project, as provided in and permitted by this chapter;
  - (g) "Health care institution" means (1) any nonprofit, state-aided hospital or other health care institution, including The University of Connecticut Health Center, which is entitled, under the laws of the state, to receive assistance from the state by means of a grant made pursuant to a budgetary appropriation made by the General Assembly, (2) any other hospital or other health care institution which

204

205

206

219

220

221

222

223

224

225

226

227

228

229

230

231

232

233

234

235

is licensed, or any nonprofit, nonstock corporation which shall receive financing or shall undertake to construct or acquire a project which is or will be eligible to be licensed, as an institution under the provisions of sections 19a-490 to 19a-503, inclusive, or any nonprofit, nonstock, nonsectarian facility which is exempt from taxation under the provisions of section 12-81 or 38a-188 and which is a health care center under the provisions of sections 38a-175 to 38a-191, inclusive, or (3) any nonprofit corporation wholly owned by two or more hospitals or other health care institutions which operates for and on behalf of such hospitals or other health care institutions a project, as defined in subsection (b) of this section, or is a nursing home;

- (h) "Nursing home" means any institution which is or will be eligible to be licensed as an institution under sections 19a-490 to 19a-503, inclusive, or a facility which (1) provides chronic and convalescent nursing care, (2) is a rest home with nursing facilities, (3) provides health care facilities for the handicapped, (4) is a home for elderly persons or physically handicapped or mentally handicapped persons or (5) is a continuing care facility registered with the Department of Social Services, pursuant to chapter 319f;
- (i) "Participating nursing home" means a nursing home which, pursuant to the provisions of this chapter, undertakes the financing and construction or acquisition of a project or undertakes the refunding or refinancing of obligations or of a mortgage, loans or advances made or given for the costs of a project as provided in and permitted by this chapter;
- (j) "Participating health care institution" means a health care institution which, pursuant to the provisions of this chapter, undertakes the financing and construction or acquisition of a project or undertakes the refunding or refinancing of obligations or of a mortgage, loan or advances made or given for the cost of a project as provided in and permitted by this chapter;
- (k) "Participating corporation" means any nonprofit corporation created by a participating health care institution or a participating

institution for higher education, or by one or more of them in combination, and to which there has been or will be transferred all right, title and interest in a project for the sole purpose of operating such project on behalf of such participating institution or institutions for the life of the bonds issued to finance such project, provided upon retirement of all of such bonds, all right, title and interest in the project shall revert to and vest in the participating institution for higher education or the participating health care institution or jointly in both such institutions;

- (l) "Federally guaranteed security" means any security, investment or evidence of indebtedness which is either directly or indirectly insured or guaranteed, in whole or in part, as to the payment of principal and interest, by the United States of America or any agency or instrumentality thereof;
- (m) "Federally insured mortgage loan" means any loan secured by a mortgage from any participating institution for higher education or participating health care institution or participating nursing home which is either directly or indirectly insured or guaranteed, in whole or in part, as to the repayment of principal and interest, by the United States of America or any agency or instrumentality thereof, or by any commitment by the United States of America or any agency or instrumentality thereof to so insure or guarantee;
- (n) "Qualified nonprofit organization" means any private, nonprofit organization qualified under Section 501(c)(3) of the Internal Revenue Code of 1986, as the same may be amended from time to time, other than a health care institution, nursing home or institution for higher education;
- (o) "Participating qualified nonprofit organization" means a qualified nonprofit organization which, pursuant to the provisions of this chapter, shall undertake the financing and construction or acquisition of a project or shall undertake the refunding or refinancing of obligations, or of a mortgage, loan or advances made or given to it to finance, in anticipation of permanent financing or donation from an

outside source, the cost of a project, as provided in and permitted by this chapter;

- (p) "Connecticut Higher Education Supplemental Loan Authority" means the Connecticut Higher Education Supplemental Loan Authority established as a subsidiary of the authority with powers granted pursuant to chapter 187b;
- (q) "Connecticut Student Loan Foundation" means the Connecticut
   Student Loan Foundation established pursuant to chapter 187a that is a
   subsidiary of the authority as provided in section 10a-203a, and that is
   deemed a quasi-public agency for purposes of chapter 12;
- (r) "Participating municipalities" means two or more municipalities
  that, pursuant to subsection (h) of section 10a-185, as amended by this
  act, jointly undertake the financing and construction or acquisition of a
  project or undertake the refunding or refinancing of obligations or a
  mortgage, a loan or advances made or given for the cost of a project
  pursuant to section 10a-185, as amended by this act.
- Sec. 5. Section 10a-180 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2017*):
- The purpose of the authority shall be to assist institutions for higher education, health care institutions, nursing homes, child care or child development facilities, [and] qualified nonprofit organizations, and participating municipalities in the construction, financing and refinancing of projects or in any other manner provided in this chapter, and for this purpose the authority is authorized and empowered:
- 327 (a) To have perpetual succession as a body politic and corporate and 328 to adopt bylaws for the regulation of its affairs and the conduct of its 329 business;
- 330 (b) To adopt an official seal and alter the same at pleasure;
- 331 (c) To maintain an office at such place or places as it may designate;

11

sSB806 / File No. 301

332 (d) To sue and be sued in its own name, and plead and be 333 impleaded;

- (e) To determine the location and character of any project to be financed under the provisions of this chapter, and to construct, reconstruct, renovate, replace, maintain, repair, operate, lease, as lessee or lessor, and regulate the same, to enter into contracts for any or all of such purposes, to enter into contracts for the management and operation of a project, and to designate a participating institution for higher education, a participating health care institution, a participating corporation, a participating nursing home, [or] a participating qualified nonprofit organization or participating municipalities as its agent to determine the location and character of a project undertaken by such participating institution for higher education, by such participating health care institution, by such participating corporation, by such participating nursing home, [or] by such participating organization or by such participating qualified nonprofit municipalities under the provisions of this chapter and as the agent of the authority, to construct, reconstruct, renovate, replace, maintain, repair, operate, lease, as lessee or lessor, and regulate the same, and, as the agent of the authority, to enter into contracts for any or all of such purposes, including contracts for the management and operation of such project;
- (f) To issue bonds, bond anticipation notes and other obligations of the authority for any of its corporate purposes, and to fund or refund the same, all as provided in this chapter;
- (g) Generally, to fix and revise from time to time and charge and collect rates, rents, fees and charges for the use of and for the services furnished or to be furnished by a project or any portion thereof and to contract with any person, partnership, association or corporation or other body public or private in respect thereof;
- (h) To establish rules and regulations for the use of a project or any portion thereof and to designate a participating institution for higher education, a participating health care institution, a participating

334

335336

337

338

339

340

341

342

343

344

345

346

347

348

349

350

351

352

353

354

355

356

357

358

359

360

361

362

363

365 corporation, a participating nursing home, [or] a qualified nonprofit 366 organization or participating municipalities as its or their agent to 367 establish rules and regulations for the use of a project undertaken by 368 such participating institution for higher education, by such 369 participating health care institution, by such participating corporation, 370 [or] by such participating nursing home, [or] by such [participating] 371 qualified nonprofit organization or by such participating 372 municipalities;

- 373 (i) To employ consulting engineers, architects, attorneys, 374 accountants, construction and financial experts, superintendents, 375 managers, and such other employees and agents as may be necessary 376 in its judgment, and to fix their qualifications, duties and 377 compensation;
  - (j) To receive and accept from any public agency insurance, loans or grants for or in aid of the construction of a project or any portion thereof, and to receive and accept loans, grants, aid or contributions from any source of either money, property, labor or other things of value, to be held, used and applied only for the purposes for which such loans, grants, aid and contributions are made;
  - (k) To mortgage any project and the site thereof for the benefit of the holders of bonds issued to finance such project;
  - (l) To make loans to any participating institution for higher education, to any participating health care institution, to any participating corporation, to any participating nursing home and to any participating qualified nonprofit organization for the cost of a project in accordance with an agreement between the authority and such participating institution for higher education, such participating health care institution, such participating corporation, participating nursing home or such participating qualified nonprofit organization and to utilize the services of an agent in making such loans or to agree to purchase federally guaranteed securities from any third parties making such loans; provided no such loan shall exceed the total cost of the project as determined by the participating

378

379

380

381

382

383

384

385

386

387

388

389

390

391

392

393

394

395

396

institution for higher education, the participating health care institution, the participating corporation, the participating nursing home or the participating qualified nonprofit organization, and approved by the authority;

- (m) To make loans to a participating institution for higher education, to a participating health care institution, to a participating corporation, to a participating nursing home or to a participating qualified nonprofit organization, to refinance or refund outstanding obligations or mortgages on the project, or advances issued for the cost of a project, made or given by such participating institution for higher education, such participating health care institution, such participating corporation, such participating nursing home or such participating qualified nonprofit organization, to utilize the services of an agent in making such loans or to agree to purchase federally guaranteed securities from any third parties making such loans and to create a security interest in revenues to be pledged to the authority;
- (n) To charge to and equitably apportion among participating institutions for higher education, participating health care institutions, participating corporations, participating nursing homes, [and] participating qualified nonprofit organizations and participating municipalities its administrative costs and expenses incurred in the exercise of the powers and duties conferred by this chapter;
- (o) To acquire and to agree to acquire any federally guaranteed security and to pledge or otherwise use any such federally guaranteed security in such manner as the authority deems in its best interest to secure or otherwise provide a source of repayment on any of its bonds or notes or to agree to make a loan to any participating institution for higher education, participating health care institution, participating corporation, participating nursing home or participating qualified nonprofit organization for the purpose of acquiring and entering into commitments to acquire any federally guaranteed security; provided that any agreement entered into pursuant to this subdivision may contain such provisions as are deemed necessary or desirable by the

authority for the security or protection of the authority or the holders of its bonds or notes; provided further that the authority, prior to making any such acquisition, commitment or loan, shall agree with any such participating institution for higher education, participating health care institution, participating corporation, participating nursing home or participating qualified nonprofit organization or any other appropriate institution or corporation to require that the proceeds derived from the acquisition of any such federally guaranteed security will be used for the purpose of financing or refinancing any project for such participating institution for higher education, participating health care institution, participating corporation, participating nursing home or participating qualified nonprofit organization;

- (p) To do all things necessary or convenient to carry out the purposes of this chapter. In carrying out the purposes of this chapter, the authority may undertake a project for two or more participating institutions for higher education jointly, two or more participating health care institutions jointly, two or more participating corporations jointly, two or more participating nursing homes jointly, [or] two or more participating qualified nonprofit organizations jointly [,] or participating municipalities or for any combination thereof of participating institutions for higher education, participating health care institutions, participating corporations, participating nursing homes or participating qualified nonprofit organizations, and, thereupon, all other provisions of this chapter shall apply to and for the benefit of the authority and such joint participants;
- (q) To make loans to any participating health care institution, to any participating institution for higher education, to any participating corporation, or to any participating qualified nonprofit organization which is organized, controlled or supervised by a health care institution or an institution of higher education to finance or refinance the cost of a project to be used to provide housing and auxiliary facilities for staff members, employees or students of any such health care institution or institution of higher education and their immediate families, for physically or mentally handicapped persons or for any

one or more of the above purposes;

465

466 467

468

469

470

471

472

473

474

475

476

477

478

479

480

481

482

483

484

485

486

487

488

489

490

491

492

493

494

495

496

497

(r) To make and enter into all contracts and agreements necessary or incidental to the performance of its duties and the execution of its powers under its enabling legislation, including contracts and agreements for such professional services as financial consultants, bond counsel, underwriters, technical specialists, as the board of directors shall deem necessary;

- (s) To invest any funds not needed for immediate use or disbursement, including reserve funds, in obligations issued or guaranteed by the United States of America or the state of Connecticut, including the state's Short-Term or Long-Term Investment Fund, and in other securities or obligations which are legal investments for banks in this state, or in investment agreements with financial institutions whose short-term obligations are rated within the top two rating categories of any nationally recognized rating service or of any rating service recognized by the Banking Commissioner, or investment agreements fully secured by obligations of, or guaranteed by, the United States or agencies or instrumentalities of the United States or in securities or obligations which are legal investments for savings banks in this state, subject to repurchase agreements in the manner in which such agreements are negotiated in sales of securities in the market place, provided that the authority shall not enter into any such agreement with any securities dealer or bank acting as a securities dealer unless such dealer or bank is included in the list of primary dealers, effective at the time of such agreement, as prepared by the Federal Reserve Bank of New York, provided the investment of escrowed proceeds of refunding bonds shall be governed by section 10a-192, and further provided nothing in this subsection shall limit the investment of reserve funds of the authority, or of any moneys held in trust or otherwise for the payment of bonds or notes of the authority, pursuant to section 10a-190a;
- (t) To adopt regular procedures for exercising its power under its enabling legislation not in conflict with existing statutes;

(u) To make grants or provide other forms of financial assistance to any institution for higher education, to any health care institution, to any nursing home, to any child care or child development facility, [and] to any qualified nonprofit organization and to participating municipalities in such amounts, for such purposes and subject to such eligibility and other requirements as are established pursuant to written procedures adopted by the board of directors pursuant to subsection (h) of section 10a-179;

(v) (1) In connection with, or incidental to, the issuance or carrying of bonds, notes or other obligations of the authority, or acquisition or carrying of any investment or program of investment, to enter into any contract which the authority determines to be necessary or appropriate to place the obligation or investment of the authority, as represented by the bonds, notes or other obligations, investment or program of investment and the contract or contracts, in whole or in part, on the interest rate, currency, cash flow or other basis desired by the authority, including, without limitations, contracts commonly known as interest rate swap agreements, currency swap agreements, forward payment conversion agreements, futures or contracts providing for payments based on levels of, or changes in, interest rates, currency exchange rates, stock or other indices, or contracts to exchange cash flows or a series of payments, or contracts, including, without limitation, interest rate floors or caps, options, puts or calls to hedge payment, currency, rate, spread or similar exposure or, contracts for the purchase of option rights with respect to the mandatory tender for purchase of bonds, notes or other obligations of the authority, which are subject to mandatory tender or redemption, including the issuance of certificates evidencing the right of the owner to exercise such option rights. Such contracts or arrangements may also be entered into by the authority in connection with, or incidental to, entering into or maintaining any agreement which secures its bonds, notes or other obligations, subject to the terms and conditions thereof respecting outstanding obligations. (2) Bonds, notes and other obligations issued by the authority may be payable in accordance with their terms, in whole or in part, in currency other than lawful money of the United

498

499

500

501

502

503

504

505

506

507

508

509

510

511

512

513

514

515

516

517

518

519

520

521

522

523

524

525

526

527

528

529

530

531

States of America, provided the authority enters into a currency swap or similar agreement for payments in lawful money of the United States of America, which covers the entire amount of the debt service payment obligation of the authority with respect to the bonds, notes or other obligations payable in other currency, and further provided if the term of that agreement is less than the term of the bonds, notes or other obligations, the authority shall include a best efforts covenant to enter into additional agreements as may be necessary to cover the entire amount of the debt service payment obligation. (3) In connection with, or incidental to, the issuance or carrying of bonds, notes or other obligations or entering into any of the contracts or agreements referred to in subdivision (1) of this subsection, the authority may enter into credit enhancement or liquidity agreements, with payment, interest rate, currency, security, default, remedy and other terms and conditions as the authority determines;

- (w) To make grants or provide other forms of financial assistance to any institution of higher education, to any health care institution, to any nursing home, to any child care or child development facility, [and] to any qualified nonprofit organization and to participating municipalities in such amounts, for energy efficient construction or renovation projects or renewable energy construction or renovation projects subject to such eligibility and other requirements the board of directors establishes pursuant to written procedures adopted by the board pursuant to subsection (h) of section 10a-179;
- (x) To provide and be compensated for such services to or on behalf of the Connecticut Higher Education Supplemental Loan Authority as are appropriate for the operation and management of said authority, including, without limitation, to provide to said authority and to be reimbursed for costs associated with such space, equipment, supplies and employees as are necessary and appropriate for the operations of said authority;
- (y) To provide and be compensated for such services to or on behalf of the Connecticut Student Loan Foundation as are appropriate for the

operation and management of said foundation, including, without limitation, to provide to said foundation and to be reimbursed for costs associated with such space, equipment, supplies and employees as are necessary and appropriate for the operations of said foundation.

Sec. 6. Section 10a-182 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2017*):

The authority is authorized and empowered, directly or by and through a participating institution for higher education, a participating health care institution, a participating corporation, [or] a participating nursing home, [or] a participating qualified nonprofit organization or participating municipalities, as its or their agent, to acquire by purchase or by gift or devise such lands, structures, property, real or personal, rights-of-way, franchises, easements and other interests in lands, including lands lying under water and riparian rights, which are located within or without the state as it may deem necessary or convenient for the construction or operation of a project, upon such terms and at such prices as may be considered by it to be reasonable and can be agreed upon between it and the owner thereof, and to take title thereto in the name of the authority or in the name of a participating institution for higher education, a participating health care institution, a participating corporation, [or] a participating nursing home, [or] a participating qualified nonprofit organization or participating municipalities as its or their agent.

- Sec. 7. Section 10a-185 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2017*):
- (a) The authority is authorized from time to time to issue its negotiable bonds for any corporate purpose. In anticipation of the sale of such bonds the authority may issue negotiable bond anticipation notes and may renew the same from time to time. Such notes shall be paid from any revenues of the authority or other moneys available therefor and not otherwise pledged, or from the proceeds of sale of the bonds of the authority in anticipation of which they were issued. The notes shall be issued in the same manner as the bonds. Such notes and

566567

568

569

572

573

574

575

576

577

578

579

580

581

582

583

584

585

586

587

588

589

590

591

592

593

594

595

596

597

the resolution or resolutions authorizing the same may contain any provisions, conditions or limitations which a bond resolution of the authority may contain.

- (b) Except as may otherwise be expressly provided by the authority, every issue of its bonds, notes or other obligations shall be general obligations of the authority payable from any revenues or moneys of the authority available therefor and not otherwise pledged, subject only to any agreements with the holders of particular bonds, notes or other obligations pledging any particular revenues or moneys and subject to any agreements with any participating institution for higher education, any participating health care institution, [or] any participating corporation municipalities. or participating Notwithstanding that such bonds, notes or other obligations may be payable from a special fund, they shall be and be deemed to be for all purposes negotiable instruments, subject only to the provisions of such bonds, notes or other obligations for registration.
- (c) The bonds may be issued as serial bonds or as term bonds, or the authority, in its discretion, may issue bonds of both types. The bonds shall be authorized by resolution of the members of the board of directors of the authority and shall bear such date or dates, mature at such time or times, not exceeding fifty years from their respective dates, bear interest at such rate or rates, be payable at such time or times, be in such denominations, be in such form, either coupon or registered, carry such registration privileges, be executed in such manner, be payable in lawful money of the United States of America at such place or places, and be subject to such terms of redemption, as such resolution or resolutions may provide. The bonds or notes may be sold at public or private sale for such price or prices as the authority shall determine. The power to fix the date of sale of bonds, to receive bids or proposals, to award and sell bonds, and to take all other necessary action to sell and deliver bonds may be delegated to the chairman or vice-chairman of the board or the executive director or other officers of the authority by resolution of the board. The exercise of such delegated powers may be made subject to the approval of a

599

600

601

602

603

604

605

606

607

608

609

610

611

612

613

614

615

616

617

618

619

620

621

622

623

624

625

626

627

628

629

630

631

majority of the members of the board which approval may be given in the manner provided in the bylaws of the authority. Pending preparation of the definitive bonds, the authority may issue interim receipts or certificates which shall be exchanged for such definitive bonds.

(d) Any resolution or resolutions authorizing any bonds or any issue of bonds may contain provisions, which shall be a part of the contract with the holders of the bonds to be authorized, as to: (1) Pledging the full faith and credit of the authority, the full faith and credit of a participating institution for higher education, a participating health care institution, a participating corporation, [or of] a participating nursing home or participating municipalities, all or any part of the revenues of a project or any revenue-producing contract or contracts made by the authority with any individual, partnership, corporation or association or other body, public or private, any federally guaranteed security and moneys received therefrom purchased with bond proceeds or any other property, revenues, funds or legally available moneys to secure the payment of the bonds or of any particular issue of bonds, subject to such agreements with bondholders as may then exist; (2) the rentals, fees and other charges to be charged, and the amounts to be raised in each year thereby, and the use and disposition of the revenues; (3) the setting aside of reserves or sinking funds, and the regulation and disposition thereof; (4) limitations on the right of the authority or its agent to restrict and regulate the use of the project; (5) the purpose and limitations to which the proceeds of sale of any issue of bonds then or thereafter to be issued may be applied, including as authorized purposes, all costs and expenses necessary or incidental to the issuance of bonds, to the acquisition of or commitment to acquire any federally guaranteed security and to the issuance and obtaining of any federally insured mortgage note, and pledging such proceeds to secure the payment of the bonds or any issue of the bonds; (6) limitations on the issuance of additional bonds, the terms upon which additional bonds may be issued and secured and the refunding of outstanding bonds; (7) the procedure, if any, by which the terms of any contract with

633

634

635

636

637

638

639

640

641

642

643

644

645

646

647

648

649

650

651

652

653

654

655

656

657

658

659

660

661

662

663

664

665

666

bondholders may be amended or abrogated, the amount of bonds the holders of which must consent thereto, and the manner in which such consent may be given; (8) limitations on the amount of moneys derived from the project to be expended for operating, administrative or other expenses of the authority; (9) defining the acts or omissions to act which shall constitute a default in the duties of the authority to holders of its obligations and providing the rights and remedies of such holders in the event of a default; and (10) the mortgaging of a project and the site thereof for the purpose of securing the bondholders.

- (e) Neither the members of the board of directors of the authority nor any person executing the bonds, notes or other obligations shall be liable personally on the bonds, notes or other obligations or be subject to any personal liability or accountability by reason of the issuance thereof.
- (f) The authority shall have power out of any funds available therefor to purchase its bonds, notes or other obligations. The authority may hold, pledge, cancel or resell such bonds, notes or other obligations, subject to and in accordance with agreements with bondholders.
- (g) The authority is further authorized and empowered to issue bonds, notes or other obligations under this section the interest on which may be includable in the gross income of the holder or holders thereof under the Internal Revenue Code of 1986, or any subsequent corresponding internal revenue code of the United States, as from time to time amended, to the same extent and in the same manner that interest on bills, notes, bonds or other obligations of the United States is includable in the gross income of the holder or holders thereof under any such internal revenue code, and to issue bonds, notes or other obligations under this section that may be eligible for tax credits or exemptions or payments from the federal government, or any other desired federal income tax treatment of such bonds, notes or other obligations. Any such bonds, notes or other obligations may be issued only upon a finding by the authority that such issuance is necessary, is

in the public interest, and is in furtherance of the purposes and powers of the authority. The state hereby consents to such inclusion only for the bonds, notes or other obligations of the authority so authorized.

- (h) In accordance with the provisions of section 10a-180, as amended by this act, and subject to the provisions of chapter 187, the authority may issue bonds at the request of participating municipalities, subject to the approval of the legislative body of each municipality, for the purpose of paying all or part of the cost of any project undertaken by such participating municipalities to abate an actual or potential nuisance that constitutes a deleterious condition on real property that, if left unabated, would cause the collapse of a concrete foundation and damage the housing stock in such participating municipalities to such an extent that a significant negative impact on such participating municipalities' economies would result.
- Sec. 8. Section 10a-186a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2017*):
  - (a) In connection with the issuance of bonds to finance a project at a participating nursing home or to refund bonds previously issued by the authority to finance a project at a participating nursing home, or in connection with the issuance of bonds to effect a refinancing or other restructuring with respect to one or more participating nursing homes as permitted by subsection (b) of this section, to finance dormitories, residential facilities, student centers, food service facilities and other auxiliary service facilities and related buildings and improvements at a public educational institution, to finance The University of Connecticut Health Center clinical services projects, as defined in subsection (g) of section 10a-114a, [or] to finance up to one hundred million dollars, in the aggregate, for equipment, including installation and any necessary building renovations or alterations for the installation and operation of such equipment, for participating health care institutions at the discretion of the Secretary of the Office of Policy and Management and the Treasurer or to finance a project undertaken by participating

701

702

703

704

705

706

707

708

709

710

711

712

713

714

715

718

719

720

721

722

723

724

725

726

727

728

729

730

731

732

municipalities at the discretion of the Secretary of the Office of Policy and Management, the authority may create and establish one or more reserve funds to be known as special capital reserve funds and may pay into such special capital reserve funds (1) any moneys appropriated and made available by the state for the purposes of such funds, (2) any proceeds of the sale of notes or bonds for a project, to the extent provided in the resolution of the authority authorizing the issuance thereof, and (3) any other moneys which may be made available to the authority for the purpose of such funds from any other source or sources. The moneys held in or credited to any special capital reserve fund established under this section, except as hereinafter provided, shall be used solely for the payment of the principal of and interest, when due, whether at maturity or by mandatory sinking fund installments, on bonds of the authority secured by such capital reserve fund as the same become due, the purchase of such bonds of the authority, the payment of any redemption premium required to be paid when such bonds are redeemed prior to maturity, including in any such case by way of reimbursement of a provider of bond insurance or of a credit or liquidity facility that has paid such amounts; provided the authority shall have power to provide that moneys in any such fund shall not be withdrawn therefrom at any time in such amount as would reduce the amount of such funds to less than the maximum amount of principal and interest becoming due by reasons of maturity or a required sinking fund installment in the then current or any succeeding calendar year on the bonds of the authority then outstanding or the maximum amount permitted to be deposited in such fund by the Internal Revenue Code of 1986, or any subsequent corresponding internal revenue code of the United States, as from time to time amended, to permit the interest on such bonds to be excluded from gross income for federal tax purposes and secured by such special capital reserve fund, such amount being herein referred to as the "required minimum capital reserve", except for the purpose of paying such principal of, redemption premium and interest on such bonds of the authority secured by such special capital reserve becoming due and for the payment of which other moneys of the

734

735

736

737

738

739

740

741

742

743

744

745

746747

748

749

750

751

752

753

754

755

756

757

758

759

760

761

762

763

764

765

766

767

authority are not available. The authority may provide that it shall not issue bonds secured by a special capital reserve fund at any time if the required minimum capital reserve on the bonds outstanding and the bonds then to be issued and secured by the same special capital reserve fund at the time of issuance, unless the authority, at the time of the issuance of such bonds, shall deposit in such special capital reserve fund from the proceeds of the bonds so to be issued, or otherwise, an amount which, together with the amount then in such special capital reserve fund, will be not less than the required minimum capital reserve. On or before December first, annually, there is deemed to be appropriated from the state General Fund such sums, if any, as shall be certified by the chairman or vice-chairman of the authority to the Secretary of the Office of Policy and Management and the Treasurer of the state, as necessary to restore each such special capital reserve fund to the amount equal to the required minimum capital reserve of such fund, and such amounts shall be allotted and paid to the authority. For the purpose of evaluation of any such special capital reserve fund, obligations acquired as an investment for any such fund shall be valued at market. Nothing contained in this section shall preclude the authority from establishing and creating other debt service reserve funds in connection with the issuance of bonds or notes of the authority which are not special capital reserve funds. Subject to any agreement or agreements with holders of outstanding notes and bonds of the authority, any amount or amounts allotted and paid to the authority pursuant to this section shall be repaid to the state from moneys of the authority at such time as such moneys are not required for any other of its corporate purposes and in any event shall be repaid to the state on the date one year after all bonds and notes of the authority theretofore issued on the date or dates such amount or amounts are allotted and paid to the authority or thereafter issued, together with interest on such bonds and notes, with interest on any unpaid installments of interest and all costs and expenses in connection with any action or proceeding by or on behalf of the holders thereof, are fully met and discharged. No bonds secured by a special capital reserve fund shall be issued to pay project costs unless

769

770

771

772

773

774

775

776

777

778

779

780

781

782

783

784

785

786

787

788

789

790

791

792

793

794

795

796

797

798

799

800

801

802

the authority is of the opinion and determines that the revenues from the project shall be sufficient (A) to pay the principal of and interest on the bonds issued to finance the project, (B) to establish, increase and maintain any reserves deemed by the authority to be advisable to secure the payment of the principal of and interest on such bonds, (C) to pay the cost of maintaining the project in good repair and keeping it properly insured, and (D) to pay such other costs of the project as may be required.

(b) Notwithstanding the provisions of subsection (a) of this section, after June 4, 1998, no bonds secured by such a special capital reserve fund shall be issued by the authority to finance a project at a participating nursing home, or to refund, refinance or otherwise restructure bonds issued to finance a project at a participating nursing home, except for bonds that meet the following requirements: (1) Such bonds, which may be bonds issued on a pooled or obligated group basis with respect to more than one participating nursing home, must, at least in part, refund, refinance or otherwise restructure bonds which are already secured by a special capital reserve fund pursuant to this section; (2) the state [must] shall be released from any obligation to restore any special capital reserve fund for the bonds being refunded, refinanced or otherwise restructured; and (3) the authority and the State Treasurer and the Secretary of the Office of Policy and Management [must] shall approve such bonds and must determine that the aggregate liability of the state with respect to such bonds will be less than the aggregate liability of the state with respect to the bonds being refunded, refinanced or otherwise restructured and that such refunding, refinancing or restructuring is in the best interest of the state. Any approval and determination by the authority, the State Treasurer and the secretary under subdivision (3) of this subsection shall be in lieu of (A) the otherwise required opinion of sufficiency by the authority set forth in subsection (a) of this section, and (B) the approval of the State Treasurer and the documentation of the authority otherwise required under subsection (a) of section 1-124, and may provide for the waiver or modification of such other requirements of subsection (a) of this section as the authority, the State Treasurer and

804

805

806

807

808 809

810

811

812

813

814

815

816

817818

819

820

821822

823

824

825

826

827

828

829

830

831

832

833

834

835

836

837

the secretary determine to be necessary or appropriate in order to effectuate such refunding, refinancing or restructuring, subject to all applicable tax covenants of the authority and the state.

Sec. 9. Section 10a-187 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2017*):

[Bonds] (a) Except as provided in subsection (b) of this section, bonds issued under the provisions of this chapter shall not be deemed to constitute a debt or liability of the state or of any political subdivision thereof other than the authority or a pledge of the full faith and credit of the state or of any such political subdivision other than the authority, but shall be payable solely from the funds herein provided therefor. All such bonds shall contain on the face thereof a statement to the effect that neither the state of Connecticut nor any political subdivision thereof other than the authority or any participating municipality, as provided in subsection (b) of this section, shall be obligated to pay the same or the interest thereon except from revenues of the project or the portion thereof for which they are issued and that neither the faith and credit nor the taxing power of the state of Connecticut or of any political subdivision thereof other than the authority or any participating municipality, as provided in subsection (b) of this section, is pledged to the payment of the principal of or the interest on such bonds. The issuance of bonds under the provisions of this chapter shall not directly or indirectly or contingently obligate the state or any political subdivision thereof to levy or to pledge any form of taxation whatever therefor or to make any appropriation for their payment except as provided in subsection (d) of section 10a-185, as amended by this act, and section 10a-186a, as amended by this act. Nothing contained in this section shall prevent nor be construed to prevent the authority from pledging its full faith and credit or the full faith and credit of a participating institution for higher education, the full faith and credit of a participating health care institution, the full faith and credit of a participating corporation, the full faith and credit of a participating nursing home, [or] the full faith and credit of a participating qualified nonprofit organization or the full faith and

839 840

841

844

845

846

847848

849

850

851

852

853

854

855

856

857

858 859

860

861

862

863

864

865

866

867

868

869

870

871

873 <u>credit of a participating municipality</u> to the payment of bonds or issue
 874 of bonds authorized pursuant to this chapter.

- 875 (b) Bonds issued under the provisions of this chapter for projects 876 undertaken by participating municipalities may, subject to the 877 approval of the Secretary of the Office of Policy and Management, 878 constitute debts, liabilities or pledges of the full faith and credit of such 879 participating municipalities jointly, severally or in any ratio as such 880 participating municipalities may have agreed. The provisions of this 881 subsection shall not be construed to prevent the authority from 882 pledging its full faith and credit or the full faith and credit of such 883 participating municipalities to the payment or issue of bonds 884 authorized pursuant to this chapter.
- Sec. 10. Subdivision (7) of subsection (c) of section 7-148 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2017*):
- 888 (7) (A) (i) Make rules relating to the maintenance of safe and sanitary housing;
- (ii) Regulate the mode of using any buildings when such regulations seem expedient for the purpose of promoting the safety, health, morals and general welfare of the inhabitants of the municipality;
- (iii) Regulate and prohibit the moving of buildings upon or through the streets or other public places of the municipality, and cause the removal and demolition of unsafe buildings and structures;
- (iv) Regulate and provide for the licensing of parked trailers when located off the public highways, and trailer parks or mobile manufactured home parks, except as otherwise provided by special act and except where there exists a local zoning commission so empowered;
  - (v) Establish lines beyond which no buildings, steps, stoop, veranda, billboard, advertising sign or device or other structure or obstruction may be erected;

901

902

(vi) Regulate and prohibit the placing, erecting or keeping of signs, awnings or other things upon or over the sidewalks, streets and other public places of the municipality;

(vii) Regulate plumbing and house drainage;

- (viii) Prohibit or regulate the construction of dwellings, apartments, boarding houses, hotels, commercial buildings, youth camps or commercial camps and commercial camping facilities in such municipality unless the sewerage facilities have been approved by the authorized officials of the municipality;
  - (B) (i) Regulate and prohibit, in a manner not inconsistent with the general statutes, traffic, the operation of vehicles on streets and highways, off-street parking and on-street residential neighborhood parking areas in which on-street parking is limited to residents of a given neighborhood, as determined by the municipality;
  - (ii) Regulate the speed of vehicles, subject to the provisions of the general statutes relating to the regulation of the speed of motor vehicles and of animals, and the driving or leading of animals through the streets;
  - (iii) Require that conspicuous signage be posted in any area where a motor vehicle may be subject to towing or to the use of a wheel-locking device that renders such motor vehicle immovable, and that such signage indicate where the motor vehicle will be stored, how the vehicle may be redeemed and any costs or fees that may be charged;
  - (C) Regulate and prohibit the construction or use, and require the removal of sinks, cesspools, drains, sewers, privies, barns, outhouses and poultry pens and houses;
  - (D) (i) Regulate and prohibit the going at large of dogs and other animals in the streets and public places of the municipality and prevent cruelty to animals and all inhuman sports, except that no municipality shall adopt breed-specific dog ordinances;

934 (ii) Regulate and prohibit the keeping of wild or domestic animals, 935 including reptiles, within the municipal limits or portions thereof;

- 936 (E) (i) Define, prohibit and abate within the municipality all nuisances and causes thereof, and all things detrimental to the health, morals, safety, convenience and welfare of its inhabitants; [and cause]
- 939 (ii) Effect the abatement of any nuisance at the expense of the owner 940 or owners of the premises on which such nuisance exists;
- 941 (F) (i) Keep streets, sidewalks and public places free from undue 942 noise and nuisances, and prohibit loitering thereon;
- 943 (ii) Regulate loitering on private property with the permission of the 944 owner thereof;
- 945 (iii) Prohibit the loitering in the nighttime of minors on the streets, 946 alleys or public places within its limits;
- 947 (iv) Prevent trespassing on public and private lands and in 948 buildings in the municipality;
- 949 (G) Prevent vice and suppress gambling houses, houses of ill-fame 950 and disorderly houses;
- 951 (H) (i) Secure the safety of persons in or passing through the 952 municipality by regulation of shows, processions, parades and music;
- (ii) Regulate and prohibit the carrying on within the municipality of any trade, manufacture, business or profession which is, or may be, so carried on as to become prejudicial to public health, conducive to fraud and cheating, or dangerous to, or constituting an unreasonable annoyance to, those living or owning property in the vicinity;
- 958 (iii) Regulate auctions and garage and tag sales;
- 959 (iv) Prohibit, restrain, license and regulate the business of peddlers, 960 auctioneers and junk dealers in a manner not inconsistent with the 961 general statutes;

(v) Regulate and prohibit swimming or bathing in the public or exposed places within the municipality;

- (vi) Regulate and license the operation of amusement parks and amusement arcades including, but not limited to, the regulation of mechanical rides and the establishment of the hours of operation;
- (vii) Prohibit, restrain, license and regulate all sports, exhibitions, public amusements and performances and all places where games may be played;
- (viii) Preserve the public peace and good order, prevent and quell riots and disorderly assemblages and prevent disturbing noises;
- 972 (ix) Establish a system to obtain a more accurate registration of 973 births, marriages and deaths than the system provided by the general 974 statutes in a manner not inconsistent with the general statutes;
- 975 (x) Control insect pests or plant diseases in any manner deemed 976 appropriate;
- 977 (xi) Provide for the health of the inhabitants of the municipality and 978 do all things necessary or desirable to secure and promote the public 979 health;
- 980 (xii) Regulate the use of streets, sidewalks, highways, public places 981 and grounds for public and private purposes;
- (xiii) Make and enforce police, sanitary or other similar regulations and protect or promote the peace, safety, good government and welfare of the municipality and its inhabitants;
  - (xiv) Regulate, in addition to the requirements under section 7-282b, the installation, maintenance and operation of any device or equipment in a residence or place of business which is capable of automatically calling and relaying recorded emergency messages to any state police or municipal police or fire department telephone number or which is capable of automatically calling and relaying

964

965

966

985

986

987

988

989

recorded emergency messages or other forms of emergency signals to an intermediate third party which shall thereafter call and relay such emergency messages to a state police or municipal police or fire department telephone number. Such regulations may provide for penalties for the transmittal of false alarms by such devices or equipment;

- (xv) Make and enforce regulations for the prevention and remediation of housing blight, including regulations reducing assessments and authorizing designated agents of the municipality to enter property during reasonable hours for the purpose of remediating blighted conditions, provided such regulations define housing blight and require such municipality to give written notice of any violation to the owner and occupant of the property and provide a reasonable opportunity for the owner and occupant to remediate the blighted conditions prior to any enforcement action being taken, and further provided such regulations shall not authorize such municipality or its designated agents to enter any dwelling house or structure on such property, and including regulations establishing a duty to maintain property and specifying standards to determine if there is neglect; prescribe civil penalties for the violation of such regulations of not less than ten or more than one hundred dollars for each day that a violation continues and, if such civil penalties are prescribed, such municipality shall adopt a citation hearing procedure in accordance with section 7-152c;
- 1015 (xvi) Regulate, on any property owned by the municipality, any 1016 activity deemed to be deleterious to public health, including the 1017 lighting or carrying of a lighted cigarette, cigar, pipe or similar device;
- Sec. 11. (NEW) (*Effective July 1, 2017*) A municipality may waive any application fee that would otherwise be required for a building permit to repair or replace a concrete foundation that has deteriorated due to the presence of pyrrhotite.
- Sec. 12. Subdivision (2) of subsection (b) of section 29-252a of the general statutes is repealed and the following is substituted in lieu

991

992

993

994

995

996

997

998

999

1000

1001

1002

1003

1004

1005

1006

1007

1008

1009

1010

1011

1012

1013

thereof (*Effective July 1, 2017*):

1025 (2) On and after July 1, 1999, the State Building Inspector shall 1026 assess an education fee on each building permit application. During 1027 the fiscal year commencing July 1, 1999, the amount of such fee shall be 1028 sixteen cents per one thousand dollars of construction value as 1029 declared on the building permit application, and the State Building 1030 Inspector shall remit such fees, quarterly, to the Department of Administrative Services, for deposit in the General Fund. Upon 1031 1032 deposit in the General Fund, the amount of such fees shall be credited 1033 to the appropriation to the Department of Administrative Services and 1034 shall be used for the code training and educational programs 1035 established pursuant to section 29-251c. On and after July 1, 2000, the 1036 assessment shall be made in accordance with regulations adopted 1037 pursuant to subsection (d) of section 29-251c. The State Building 1038 Inspector shall waive such fee on an application for a building permit 1039 to repair or replace a concrete foundation that has deteriorated due to 1040 the presence of pyrrhotite, provided the municipality waived the 1041 application fee for such building permit pursuant to section 11 of this 1042 act.

- Sec. 13. (NEW) (*Effective July 1, 2017*) Two or more municipalities may, subject to the provisions of section 10a-185 of the general statutes, as amended by this act, and chapter 187 of the general statutes and the approval of the legislative body of each municipality, jointly borrow for the purpose of paying for all or part of the cost of any project entered into jointly to abate an actual or potential nuisance that constitutes a deleterious condition on real property that, if left unabated, would cause the collapse of a concrete foundation and damage the housing stock in such participating municipalities to such an extent that a significant negative impact on such participating municipalities' economies would result.
- Sec. 14. (NEW) (*Effective July 1, 2017*) (a) For the purposes of this section:
- 1056 (1) "Eligible borrower" means the owner of a one-family, two-

1043

1044

1045

1046

1047

1048

1049

1050

1051

1052

family, three-family or four-family dwelling constructed on or after January 1, 1983, who (A) utilizes such dwelling as such owner's primary residence, (B) has obtained qualified test results demonstrating that the concrete foundation of such dwelling has deteriorated due to the presence of pyrrhotite, and (C) has completed and filed a consumer statement regarding the concrete foundation with the Department of Consumer Protection.

- (2) "Participating lender" means a bank or credit union that participates in the collapsing foundations interest rate reduction program established pursuant to this section.
- (3) "Qualifying loan" means any loan provided to an eligible borrower for the purpose of remediating a concrete foundation that shows evidence of pyrrhotite-related degradation and is (A) issued by a participating lender, (B) subject to such participating lender's applicable underwriting standards, and (C) subject to terms established by the Commissioner of Housing.
- (b) There is established a collapsing foundations interest rate reduction program, administered by the Department of Housing, for the purpose of assisting property owners through the utilization of interest rate subsidies when such owners experience difficulty obtaining financing for the repair of concrete foundations due to the high cost of such repair, failure to meet underwriting criteria, decreased market value of an affected home or personal financial circumstances. The Commissioner of Housing shall seek the participation of banks and credit unions to offer below market rate loans to eligible borrowers and develop additional terms for such consultation with the Lieutenant Governor representatives of the banking and credit union industries, not later than thirty days before the program is made available to property owners. The commissioner shall publish such terms and any subsequent amendments to such terms in the Department of Banking news bulletin not later than fifteen days before the program is made available to property owners.

1064

1065

1066

1067

1068

1069

1070

1071

1072

1073

1074

1075

1076

1077

1078

1079

1080

1081

1082

1083

1084

1085

1086

1087

1088

(c) There is established an account to be known as the "collapsing foundations interest rate reduction account" which shall be a separate, nonlapsing account within the General Fund. The account shall contain any moneys required by law to be deposited in the account. Moneys in the account shall be expended by the Department of Housing for the purpose of providing credit enhancements in the form of interest rate subsidies for qualifying loans made to eligible borrowers, thereby lowering said borrowers' monthly payments.

This act shall take effect as follows and shall amend the following		
sections:		
Section 1	July 1, 2018	New section
Sec. 2	July 1, 2017	New section
Sec. 3	July 1, 2017	New section
Sec. 4	July 1, 2017	10a-178
Sec. 5	July 1, 2017	10a-180
Sec. 6	July 1, 2017	10a-182
Sec. 7	July 1, 2017	10a-185
Sec. 8	July 1, 2017	10a-186a
Sec. 9	July 1, 2017	10a-187
Sec. 10	July 1, 2017	7-148(c)(7)
Sec. 11	July 1, 2017	New section
Sec. 12	July 1, 2017	29-252a(b)(2)
Sec. 13	July 1, 2017	New section
Sec. 14	July 1, 2017	New section

## Statement of Legislative Commissioners:

In Section 1(a), "condominium association master policy" and "unit owners' association property insurance policy" were changed to "master policy that is required to be purchased by a condominium association pursuant to section 47-83 of the general statutes or by a unit owners' association pursuant to section 47-255 of the general statutes" for accuracy and clarity; in Section 2(c), "unit owners' association property insurance policy" was changed to "master policy purchased by a condominium association or by a unit owners' association" for consistency with provisions of Section 1 and "submit a complaint" was changed to "complete and file a consumer statement" for consistency with provisions of section 14; in Section 2(c) and (d), "homeowners" was changed to "owners" for consistency with other

provisions of the Section; in Section 12, the last sentence was rewritten for accuracy; in Section 13, "section 7 of this act" was changed to "section 10a-185 of the general statutes, as amended by this act," for accuracy; and Section 14(a)(1)(C), "complaint form" was changed to "regarding the concrete foundation" for consistency with provisions of Section 2.

**PS** Joint Favorable Subst.

The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.

#### **OFA Fiscal Note**

#### State Impact:

Agency Affected	Fund-Effect	FY 18 \$	FY 19 \$
Insurance Dept.	GF - Restricted Account	11,800,000	11,800,000
Treasurer	GF - Potential Cost	See Below	See Below
Department of Housing	GF - Cost	100,000	100,000

Note: GF=General Fund

## Municipal Impact: See below

#### Explanation

This bill establishes the Crumbling Foundation Assistance Program to assist homeowners with crumbling foundations. To the extent that the bill provides homeowners with a variety of funding sources to repair concrete foundations damaged by pyrrhotite, municipalities may/will avoid a significant loss in property tax revenue that may otherwise result from reduced property values related to damaged foundations. It is anticipated that a loss in property tax revenue would result in increased mill rates.

It is estimated that the potential revenue loss to all affected municipalities, over the course of 15 years as the problem develops, could range from \$40 million to \$80 million (\$2.7 million to \$5.3 million annually). This is based on a \$2,000 to \$4,000 loss in property tax revenue per home that several municipalities have already experienced. It is estimated that 20,000 homes could be affected. The specifics of the bill are below.

**Section 1 and 2** of this bill will result in an annual revenue gain of \$11.8 million from the \$12 surcharge on each homeowner's insurance

policy, renter's insurance policy or a master policy that is required to be purchased by a condominium association. This funding will be deposited into the Crumbling Foundations Assistance Fund created by the bill.

The bill requires the Capital Regional Council of Governments (CROG) to administer the fund. There is no fiscal impact to administer the Fund.

To the extent that the Fund is used to make grants or loans to homeowners, there would be a cost to the fund that would vary based on the terms established by CROG.

**Section 3** of the bill establishes a Crumbling Foundation Oversight Committee to assess the development and implementation of programs to assist owners of buildings with concrete foundations deteriorating due to the presence of pyrrhotite. This has no fiscal impact as the bill states that the members of the committee shall serve without compensation.

Sections 4-9 and 13 allow municipalities that opt-in to the program to obtain loans through the Connecticut Health and Educational Facilities Authority (CHEFA). Any cost to participating municipalities would vary based on the terms of the loans they enter into with CHEFA.

Under the provisions of the bill, these loans would be backed by the state's special capital reserve fund (SCRF). These bonds are ultimately backed by the General Fund, but can only be issued if it is demonstrated that the borrower has sufficient revenue to repay the loan. The state has previously allowed CHEFA to issue SCRF-backed bonds in order to assist the authority, and thus participant municipalities, in obtaining lower interest loans than it would otherwise.

The bill is unclear as to which entity or entities will hold primary liability for debt repayment on any CHEFA-issued loans to

municipalities, but does specify all potential municipal agreements must be approved by OPM prior to being issued by CHEFA. To the extent that OPM approves agreements in which there is a direct liability to the state, there is potential for the cost of debt service on that liability. If all primary liability for debt service is held by municipalities, the SCRF-backing creates a potential cost to the state if those municipalities are unable to pay their portion of the debt service.

**Section 10** has no fiscal impact to the state or municipalities.

**Sections 11-12** allow municipalities and the State Building Inspector to waive building permit fees to repair crumbling foundations. This could result in a revenue loss of up to \$100,000 annually to each municipality, depending on the number of homes that are repaired under the program. The revenue loss to the state is expected to be minimal.

**Section 14** results in a cost of approximately \$100,000 annually to the Department of Housing (DOH) to establish and administer a collapsing foundations interest rate reduction program. It is anticipated that DOH would require a third party consultant to develop the parameters and administer the program.<sup>1</sup>

It is presumed that the cost would be incurred beginning in FY 18 however, the bill does not specify the date by which the program must be developed.

The bill establishes a "collapsing foundations interest rate reduction account" to provide interest rate subsidies for the program. However, the bill does specifically appropriate any funds for the program.

It should be noted that HB 7027, the Governor's FY 18-19 biennial budget, includes an appropriation of \$2.7 million in FY 18 and FY 19 from the Banking Fund to DOH for a new program to subsidize interest rates paid by impacted homeowners on loans that support the

\_

<sup>&</sup>lt;sup>1</sup> The Department's two consumer loan programs, the Energy Conservation Loan Fund and Shore Up CT, are both administered by third party administrators.

remediation of crumbling foundation issues.

The bill results in no fiscal impact to the Department of Banking, as the department posts a news bulletin on its website as a normal course of operations.

#### The Out Years

The annualized ongoing fiscal impact in section 1 will continue for the upcoming five years. For all other sections, the annualized ongoing fiscal impact identified above would continue subject to municipal grand lists and loans and grants provided under the various programs established by the bill.

# OLR Bill Analysis sSB 806

# AN ACT ESTABLISHING THE CRUMBLING FOUNDATION ASSISTANCE PROGRAM AND ASSISTING HOMEOWNERS WITH CRUMBLING FOUNDATIONS.

#### SUMMARY

This bill provides a framework within which municipalities, the Department of Housing (DOH), the Connecticut Health and Education Facilities Authority (CHEFA), and the Capitol Region Council of Governments (CRCOG) can establish initiatives to assist owners of residential properties with concrete foundations damaged by the presence of pyrrhotite ("crumbling foundations") (see BACKGROUND). Specifically, the bill:

- 1. establishes a Crumbing Foundations Assistance Fund (assistance fund) and requires CRCOG to use the fund to provide grants to eligible residential property owners to repair or replace crumbling foundations (§ 2);
- 2. authorizes CRCOG, using the assistance fund, to establish a lowinterest loan program in collaboration with the Connecticut Housing Finance Authority (CHFA) or a lending institution (§ 2);
- 3. imposes, for seven years starting March 2019, an annual \$12 surcharge on certain residential property insurance policies, the proceeds of which must be deposited in the assistance fund (§ 1);
- 4. establishes a 13-member oversight committee to review the (a) use of the assistance fund and (b) administration of programs assisting property owners with crumbling foundations, including CRCOG's program (§ 3);
- 5. authorizes CHEFA to issue bonds on behalf of two or more

municipalities, the proceeds of which the municipalities may use to abate problems related to concrete foundations (§§ 4-9 & 13);

- 6. authorizes municipalities to waive building permit fees for eligible owners repairing or replacing crumbling foundations (§ 11);
- 7. requires the state building inspector to waive the education fee applicable to certain building permits (§ 12);
- 8. requires DOH to establish an interest rate reduction program for owner-occupants of one- to four-family homes who are repairing or replacing crumbling foundations (§ 14); and
- 9. makes a technical change to the general municipal powers statute (§ 10).

EFFECTIVE DATE: July 1, 2017, except the insurance policy surcharge is effective July 1, 2018.

# § 1 — INSURANCE POLICY SURCHARGE

The bill requires each insurance company that issues, renews, amends, or endorses certain residential property insurance policies on or after July 1, 2018 to remit \$12 annually, from 2019 until 2025, for each policy covering a property located in the state. The surcharge applies to the following policy types: homeowners insurance, renters insurance, condominium associations' master policies, and unit owners' associations' policies. Insurance companies must remit the surcharge to the commissioner by March 15, along with documentation substantiating the amount remitted, on a form the commissioner prescribes. The commissioner must deposit the remittances in the Crumbling Foundation Assistance Fund.

Insurance companies aggrieved by the surcharge may appeal to the New Britain Superior Court.

# § 2 — CRUMBLING FOUNDATIONS ASSISTANCE FUND Monies in the Assistance Fund

The bill creates a Crumbling Foundation Assistance Fund as a separate, nonlapsing account in the General Fund. The account must contain funds available for CRCOG's program from state, federal, or other sources, including voluntary contributions. The assistance fund cannot contain money from the Federal Emergency Management Agency (FEMA).

#### CRCOG's Crumbling Foundation Assistance Program

The bill requires CRCOG to use the assistance fund to provide grants, and at its option, loans, to eligible owners with crumbling foundations.

**Grants.** CRCOG's grant program must provide help to eligible owners to repair or replace their foundations. Affected properties eligible for grants are one- to four-family homes and condominium units constructed after January 1, 1983. Grants cannot exceed \$150,000 or 75% of repair costs, whichever is less. The amount of FEMA assistance to an owner must be deducted from the owner's grant.

CRCOG must establish eligibility requirements and procedures for the program. At a minimum, the grantees must be required to (1) obtain qualified test results showing that their foundation has pyrrhotite-related damage, (2) submit a consumer statement regarding the concrete foundation to the Department of Consumer Protection (DCP), and (3) submit proof of insurance and claim denial.

**Loans.** CRCOG may enter into an agreement with CHFA or a lending institution to develop and implement a long-term, low-interest loan program to help owners obtain financing to repair or replace crumbling foundations. CRCOG may use the assistance fund to implement the loan program.

#### § 3 — OVERSIGHT COMMITTEE

The bill establishes a 13-member Crumbling Foundation Oversight Committee to (1) assess the development and implementation of programs assisting owners of properties with crumbling foundations, (2) review the use of the assistance fund, and (3) recommend how

programs can be improved to assist property owners in an efficient, cost effective, and timely manner.

The committee must consist of:

- 1. two chief elected officials from municipalities impacted by crumbling foundations, one each appointed by the House speaker and Senate president pro tempore;
- 2. one each appointed by the House and Senate majority and minority leaders;
- 3. the administrative services, banking, consumer protection, and insurance commissioners, or their designees;
- 4. the Office of Policy and Management (OPM) secretary or his designee;
- 5. CRCOG and the Northeastern Connecticut Council of Governments' executive directors or their designees; and
- 6. anyone else the committee prescribes.

The individuals appointed by the legislative leaders may be legislators. The appointing authorities must make their appointments by July 31, 2017 and fill any vacancies. The House speaker and Senate president pro tempore must select the chairpersons from among the committee's members. The chairpersons must hold the first meeting by August 30, 2017. Committee members are not compensated.

The committee must annually report its findings and recommendations, beginning January 1, 2018, to the banking, insurance and real estate, planning and development, and public safety and security committees. The recommendations must include measures to assist property owners with crumbling foundations.

# §§ 4-9 & 13 — CHEFA'S AUTHORITY TO BOND ON MUNICIPALITIES' BEHALF

Existing law authorizes CHEFA to issue bonds to finance capital

projects and equipment purchases for various entities, including higher education and health care institutions. The bill authorizes CHEFA, upon the request of "participating municipalities," to use its bonding authority to finance a "project." Additionally, the bill expands the purposes for which CHEFA may establish a special capital reserve fund (SCRF) to finance certain projects to include financing projects undertaken by participating municipalities, if the OPM secretary approves the SCRF (see BACKGROUND).

#### Under the bill:

- 1. a "project" is the development and deployment of financial assistance, including credit enhancements, loan guarantees, or equipment or materials purchases to abate nuisances caused by failing residential concrete foundations and
- 2. "participating municipalities" are two or more municipalities that act jointly to (a) finance and construct or acquire a project or (b) refund or refinance mortgage, loan, or advance obligations related to project costs.

The bill allows participating municipalities to jointly borrow to pay some or all of the project costs associated with abating an actual or potential nuisance that constitutes a deleterious condition on real property and that, if unabated, would cause concrete foundations' collapse and damage to the municipalities' housing stock, significantly negatively impacting the municipalities' economies.

Subject to the OPM secretary's approval, CHEFA's bonds may constitute debts, liabilities, or pledges of the full faith and credit of the participating municipalities, jointly, severally, or in any ratio they agree. Municipalities may request CHEFA's assistance only with their legislative bodies' approval.

To implement this authorization, the bill makes a number of conforming changes, including:

1. specifying that CHEFA's bonds may be backed by a project's

revenue, mortgages, the municipalities' or authority's full faith and credit, or any other security lawfully pledged by the municipalities;

- 2. authorizing CHEFA to establish rules and regulations related to participating municipalities' projects;
- allowing CHEFA to charge municipalities for its administrative costs;
- 4. authorizing CHEFA to undertake a project on municipalities' behalf; and
- 5. authorizing CHEFA to acquire property necessary for the construction or operation of a project.

#### §§ 11 & 12 — BUILDING PERMIT FEE WAIVERS

The bill authorizes municipalities to waive fees for building permit applications to repair or replace crumbing foundations.

Additionally, the bill requires the state building inspector to waive the education fee applicable to certain building permits if the municipality in which the permit is applied for waives its fee, as allowed by the bill. This education fee waiver applies only to building permits for certain state construction projects that do not require a municipal permit. (The effect of this provision is unclear because municipalities do not issue permits for these types of projects.)

By law, the education fee is used for code training and education programs for state and local officials and individuals in the construction industry (CGS § 29-251c).

# § 14 — DOH'S COLLAPSING FOUNDATIONS INTEREST RATE REDUCTION PROGRAM

The bill requires DOH to establish a collapsing foundations interest rate reduction program to provide certain property owners borrowing money to repair their crumbling foundations with credit enhancements in the form of interest rate subsidies. Thirty days before

the program begins, DOH, in consultation with the lieutenant governor and banking and credit union industry representatives, must develop the terms applicable to the low-interest loans. The DOH commissioner must publish these terms, and any changes to them, in the Department of Banking's news bulletin at least 15 days before the program begins. (Under the bill, the deadline for publishing terms updated after the program begins is unclear.)

#### Partnership with Lenders

DOH must seek the participation of banks and credit unions in the interest rate reduction program to offer below-market rate loans to eligible borrowers. Qualifying loans are subject to the lenders' underwriting standards and the loan terms the DOH commissioner establishes.

## Eligible borrowers

The program is open to owner-occupants of one- to four-family homes constructed after January 1, 1983 who have difficulty obtaining financing for the repair of crumbling foundations due to high repair costs, unmet underwriting criteria, a home's decreased value, or personal financial circumstances. Borrowers under the program must (1) obtain qualified test results showing that their foundation has pyrrhotite-related damage and (2) file a consumer statement with DCP.

## **Collapsing Foundations Interest Rate Reduction Account**

The bill establishes the collapsing foundations interest rate reduction account as a separate, nonlapsing account in the General Fund. DOH must use this money to provide interest rate subsidies for qualifying loans, as described above. The bill expressly states that by doing so, eligible borrowers' monthly payments will be lowered. (The bill does not specify how the account will be capitalized.)

#### **BACKGROUND**

## Crumbling Foundation Problem in Northeastern Connecticut

An investigation by DCP and the Attorney General's office found that there is a crumbling foundation problem in northeastern

Connecticut that stems from the presence of a naturally occurring iron sulfide mineral, pyrrhotite, in the stone aggregate used to produce concrete poured for certain foundations in parts of the state, beginning in the early 1980s.

#### CHEFA and SCRF-Backed Bonds

CHEFA is a quasi-public agency that finances capital projects for health care institutions, higher education institutions, nursing homes, and other nonprofit organizations.

SCRF-backed bonds are contingent liabilities of the state; if a SCRF is exhausted, the General Fund automatically replenishes it, regardless of the state spending cap. By law, CHEFA cannot issue bonds secured by a SCRF unless it determines that project revenues are sufficient to (1) pay the bonds' principal and interest; (2) establish, increase, and maintain any reserves it deems advisable to secure principal and interest payments; (3) pay the project's maintenance and insurance costs; and (4) pay other required project costs.

#### Related Bills

sHB 7175 and SB 905, favorably reported by the Planning and Development Committee, contain provisions related to preventing, and helping property owners with, failing concrete foundations.

#### COMMITTEE ACTION

Public Safety and Security Committee

Joint Favorable Substitute Yea 19 Nay 6 (03/15/2017)